FREE TRADE AGREEMENTS & TECHNICAL TRADE BARRIERS

EMERGING ISSUES IN GLOBAL ANIMAL PRODUCT TRADE SEPTEMBER 27-28, 2012



OBJECTIVES

Overview of Animal Product Exports

SPS Trade Barriers

What is a SPS trade barrier & how does it affect exports of U.S.-origin animal products?

Free Trade Agreements

- How are SPS barriers addressed in a free trade agreement (FTA)?
- How does a FTA affect bilateral trade in animal products?

EXPORT SUMMARY: SELECTED ANIMAL PRODUCTS 2007 & 2011

| Animal Products | 2007 (Billion \$'s) | 2011 (Billion \$'s) |
|--|------------------------|------------------------|
| Red Meat & Products | \$6.12 | \$12.08 |
| Dairy Products | \$3.04 | \$4.88 |
| Poultry Meat & Products | \$3.94 | \$5.43 |
| Sausage Casings, Fats, Oils & Greases | \$0.99 | \$1.50 |
| Hides & Skins | \$2.17 | \$2.66 |
| Wool & Mohair | \$0.04 | \$0.02 |
| Total Exports | \$16.30 Billion | \$26.58 Billion |

EXPORT SUMMARY: TOP 10 EXPORT MARKETS FOR U.S.-ORIGIN ANIMAL PRODUCTS 2007 & 2011

| Trading Partner | 2007 (Billion \$) | 2011 (Billion \$) | Percentage Change |
|---------------------|----------------------|----------------------|----------------------|
| Mexico | \$3.59 | \$4.85 | 26.1% Increase |
| Japan | \$1.82 | \$3.43 | 46.8% Increase |
| Canada | \$2.20 | \$3.21 | 31.5% Increase |
| China | \$1.87 | \$2.57 | 27.3% Increase |
| South Korea | \$0.87 | \$2.07 | 57.7% Increase |
| Hong Kong | \$0.45 | \$1.54 | 70.9% Increase |
| European Union - 27 | \$0.66 | \$0.98 | 32.0% Increase |
| Russia | \$1.03 | \$0.73 | 40.6% Decrease |
| Vietnam | \$0.22 | \$0.61 | 64.0% Increase |
| Taiwan | \$0.41 | \$0.60 | 31.3% Increase |
| Top Ten Total | \$13.13 Billion | \$20.58 Billion | 36.2% Increase |

SPS MEASURES & SPS TRADE BARRIERS FOR ANIMAL PRODUCTS

SPS Measure

- For animals and animal products, SPS measures are science-based import requirements that governments apply to protect animal life or health from risks associated with animal-borne pests or diseases.
- APHIS applies measures at the border to protect domestic livestock from imported animals and animal products that may harbor an animal disease.

SPS Barrier

- A SPS measure not supported by science and used in a protectionist manner to discourage imports. These actions create substantial barriers to U.S. animal product exports.
- Examples include import suspensions on U.S.-origin animal products due to:
 - H1N1 influenza virus, despite the fact that there is no evidence that the virus is transmitted by food.
 - Avian influenza or bovine spongiform encephalopathy (otherwise known as BSE or "mad cow disease") as a reason to block U.S. poultry and beef exports, respectively, ignoring international science-based standards that establish appropriate measures for addressing those diseases.

U.S. GOVERNMENT (USG) OBJECTIVES WHEN NEGOTIATING FREE TRADE AGREEMENTS

Broadly speaking, what does the USG hope to achieve?

- Expand exports (including agricultural exports)
 - Reduce barriers to exports, including tariff and non-tariff barriers (like SPS barriers)
- Create rules based trade system through promotion and adoption of International Standards
 - World Organization for Animal Health (OIE)
- Reduce other trade-related distortions

FREE TRADE AGREEMENTS AND TRADE IN ANIMAL PRODUCTS

How are SPS barriers addressed in a FTA?

- Reaffirm and Build Upon Existing International the Rights and Obligations
 - > WTO SPS Agreement
- Remove Barriers by Promoting the Adoption of OIE Guidelines for Safe Trade in Animals and Animal Products

How does a FTA affect bilateral trade in animal products?

- Establishes a Common Framework to Address Trade-Related Concerns of Both Domestic Constituencies and Trading Partners
 - > Harmonization of Regulatory Requirements
 - Forum for Resolving High Profile and Intractable Animal Product-Related SPS Trade Concerns.
 - Balances Differing Interest of Domestic Producers and Trading Partners
 - Enhances Development of Strategic Bilateral Initiatives

HIGH PROFILE SPS ISSUES RECENTLY RESOLVED VIA FTA-LEVEL DISCUSSIONS

| Trading Partner | SPS Issue Resolved | FTA Agreement |
|-----------------|--|--|
| Chile | BSE-Related Restrictions on U.S. Beef and Beef Products | U.SChile FTA |
| Colombia | Al-Related Restrictions on U.S. Poultry and Poultry Products | U.SColombia FTA |
| El Salvador | BSE-Related Restrictions on U.S. Beef and Beef Products | Central America FTA |
| Mexico | BSE-Related Restrictions on U.S. Beef and Beef Products | North America FTA & Trans-Pacific Partnership |

TAKE AWAY MESSAGE

- 1. APHIS plays important role in animal product trade.
- 2. APHIS works to ensure the animal product trade environment is science-based.
 - Works closely with trading partners to ensure OIE guidelines are used to establish import quarantine requirements.
- 3. FTAs provide APHIS with an opportunity to expand exports of U.S.-origin animal products.
- 4. FTA further enhance communication between regulatory agencies responsible for promoting the safe bilateral trade of animals and animal products.